

Annual Report 2014/15

## **APPENDIX A**

## **Contents**

Foreword from the Leaders of the councils	2
Introduction	3
A vision and priorities for West Suffolk 2014-16	4
Priority 1: Increased opportunities for economic growth	5
Priority 2: Resilient families and communities that are healthy and active	16
Priority 3: Homes for our communities	25
West Suffolk ways of working	32
The future	39

#### Foreword from the Leaders of the councils

This is the second joint annual report which Forest Heath and St Edmundsbury councils, working together as West Suffolk, have produced and it reflects a very busy year. For the first time both councils share a West Suffolk Strategic Plan which sets out the priorities to drive the way we work and allocate our resources from 2014-16.

Both councils regularly talk, and listen, to those who live and work in West Suffolk and these discussions, along with several shared meetings of councillors, helped us to develop a shared vision and three priorities. Our vision is:

"Working together, Forest Heath and St Edmundsbury councils will support communities to create the best possible future for people in West Suffolk."

This vision is reflected in our annual report because what you will see is that we rarely work alone. The days when a single organisation such as a council can do everything it used to do – or in the same way that it always has – are long gone. The financial climate of today – and no doubt well into the future – means we all have to be much more innovative about services, whether in the way they are delivered and funded; or indeed whether they are still needed. Reducing the demand for all public, not just council, services would also be helpful to ensure we use taxpayers' money in the best possible way. And that is why our vision is not just about our West Suffolk councils, but about helping our communities to help themselves, and those around them.

While we continue to deliver non-discretionary services (which are our legal duty), such as bin collections or making planning and licensing decisions, the three West Suffolk priorities (below) provide a focus for the rest of our budgets.

- Increased opportunities for economic growth.
- Resilient families and communities that are healthy and active.
- Homes for our communities.

You will see elsewhere in this report why we believe these should be our priorities when it comes to making decisions about where money is spent. They are about making sure we have the jobs, homes and all that needs to go with them to create strong, supportive communities who look out and care for each other. And although there are significant changes to the way Government funds us (we receive around half the revenue support grant that we had two years ago, for example) this has not stopped us from being extremely active as you will see within these pages.

There are undoubtedly challenges ahead but we will be better placed to face them with a strong West Suffolk partnership which influences those who have the power and money to invest locally and which listens to those who live and work here. The partnership also works well with others in the private, voluntary and public sectors to make every pound count and provide the services which our residents and businesses expect and deserve.

Councillor James Waters

Leader

Forest Heath District Council

Councillor John Griffiths

Leader

St Edmundsbury Borough Council

## Introduction

In 2011 neighbouring Forest Heath District Council and St Edmundsbury Borough Council agreed to build on several years of informally sharing services by creating a West Suffolk partnership. This is designed to retain each council's individual identity while having a single staff team working across our boundaries (and beyond, through working with other partners). We started by appointing a Joint Chief Executive in 2012, then a Joint Leadership Team followed by a restructure in 2013 which resulted in every member of staff having the same terms and conditions.

The past year has seen further changes, which are outlined in this report along with the progress that the West Suffolk partnership of councils has made in delivering our shared vision and priorities.

The vision and priorities set out in the West Suffolk Strategic Plan are shown on the next page and a set of more specific actions is contained in the document itself, available at: <a href="https://www.westsuffolk/strategicplan">www.westsuffolk/strategicplan</a>

3



## A vision and priorities for West Suffolk 2014-2016

Forest Heath and St Edmundsbury Councils have a joint Strategic Plan which sets out our vision, priorities and key actions for West Suffolk in 2014 -16

## Our vision:

"Working together, Forest Heath and St Edmundsbury councils will support communities to create the best possible future for people in West Suffolk."

## Our priorities:

To help us deliver our vision we have developed priorities. They provide direction for focusing our efforts and resources in those areas which are the biggest priorities for West Suffolk over the next two years.

## Priority 1 Increased opportunities for economic growth

We want to see:

- beneficial growth that enhances prosperity and quality of life;
- existing businesses that are thriving and new businesses brought to the area;
- 3. people with the educational attainment and skills needed in our local economy; and
- vibrant, attractive and clean high streets, village centres and markets.

## Priority 2 Resilient families and communities that are healthy and active.

We want to see:

- a thriving voluntary sector and active communities who take the initiative to help the most vulnerable;
- 2. people playing a greater role in determining the future of their communities;
- 3. improved wellbeing, physical and mental health; and
- 4. accessible countryside and green spaces.

## Priority 3 Homes for our communities

We want to see:

- sufficient housing for current and future generations, including:
  - more affordable homes;
  - improvements to existing housing;
- 2. new developments that are fit for the future, properly supported by infrastructure, and that build communities, not just housing; and
- 3. homes that are flexible for people's changing needs.

Find out more at www.westsuffolk.gov.uk/strategicplan

## **Priority 1: Increased opportunities for economic growth**

What we want to see:

- 1. growth that enhances prosperity and quality of life
- 2. existing businesses that are thriving and new businesses brought to the area;
- 3. people with the educational attainment and skills needed in our local economy; and
- 4. vibrant, attractive and clean high streets, village centres and markets

## Why this was a priority for 2014/15

A strong local economy is essential as a basis for achieving all of West Suffolk's ambitions and priorities and for enhancing the prosperity and quality of life for our residents. West Suffolk has a relatively strong economy, but we still need to work hard to remain competitive to attract new enterprise to the area, expand into new sectors and make sure that the local economy offers employment opportunities for all. We also need to ensure that there is sufficient, appropriate housing for future generations to accommodate this growth (along with the schools, roads and other infrastructure that goes with it) which will be delivered through our planning policies.

## What we have done to support this priority:

## 1. Create the right conditions for growth: transport connections, employment land allocations and supporting incubation

Having the transport infrastructure in place to secure economic growth is essential. This year has seen significant developments in terms of transport links in West Suffolk.

## A11 Improvements and Fiveways redevelopment

In December 2014 we saw the opening of the long-awaited A11 improvements between the Fiveways roundabout at Barton Mills and Thetford. Over a number of years we had petitioned and lobbied for the dualling of this key stretch of road and the completion of the A11 represents a huge opportunity for our businesses to grow, particularly in our primary sectors of manufacturing, logistics and food production. The road improvements will also make our area more accessible for tourism, particularly for key developments such as the National Heritage Centre for Horseracing and Sporting Art which is due to open in Newmarket in 2016. We are now exploring how West Suffolk can benefit from the growth potential opened by the A11 corridor from Norwich to Cambridge.

We have been working with developers on the redevelopment of the former garage on the north side of the Fiveways roundabout. The £3 million project will include a Shell petrol station and a McDonald's drive-through restaurant – both of which have signed lettings agreements and is due for completion in spring 2015. Once completed the facility will create around 40 new jobs. The redevelopment was made possible after Forest Heath District Council and St Edmundsbury Borough Council helped the

developer to secure a £500,000 loan from the New Anglia Local Enterprise Partnership (LEP).

#### Eastern Relief Road

In September 2014 St Edmundsbury Borough Council agreed to invest £3 million to support the progression of the £15 million road (identified in the local plan Vision 2031 further details under Priority 3) which will link the east side of Bury St Edmunds and the Suffolk Business Park to Junction 45 of the A14 at the Rookery Crossroads. By acting commercially through investment in the relief road, we are also looking to ensure a return that presents value for money for our residents and taxpayers.

The £15 million cost of the project comes from contributions from the New Anglia Local Enterprise Partnership (£10 million) towards the relief road, Suffolk County Council (£2 million) and St Edmundsbury Borough Council (£3 million).

The commitment to the development of this road has a major impact on the potential for economic development in the area. The road will unlock a 68 hectare expansion of the Suffolk Business Park, a prime location next to the A14. The area will now have the potential to attract the head offices of major companies, creating 14,000 to 15,000 jobs over a 20 to 25 year period. It will also enable the delivery of a new secondary school, and 500 new homes, while bringing infrastructure improvements to the Moreton Hall area of Bury St Edmunds. It is envisaged that the road could be completed by September 2016.

#### Innovation centre at Haverhill Research Park

In July 2014 the Government approved a £2 million joint bid by the New Anglia and the Greater Cambridge Greater Peterborough Local Enterprise Partnerships working with the West Suffolk councils for the establishment of a £5.4 million innovation centre within the Haverhill Research Park, known as "the Epicentre".

The Epicentre which could be open as soon as September 2015, has the potential to deliver up to 2000 new jobs in Haverhill. It will comprise:

- high specification offices;
- research and development accommodation;
- conference and meeting rooms;
- training facilities;
- a work hub for shared working, allowing people to 'hot desk' by renting a desk for an hour, day, weekly or monthly;
- up to 52 individual office suites from 184 sq ft upwards; and
- a coffee shop.

#### West Suffolk Operational Hub

The Cabinets of the West Suffolk councils and Suffolk County Council have agreed to proceed with developing plans for a West Suffolk Operational Hub. The proposal would see Forest Heath, St Edmundsbury and Suffolk County Councils' public recycling, waste transfer and depot operations working on one site on the outskirts of Bury St Edmunds. If this project comes to fruition the benefits will include reduced costs, the current sites being released for redevelopment and new uses and the establishment of a modern facility fit for operational requirements with the capacity to respond to population and business growth. We will provide further updates on this development as the work progresses.

# 2. Build skills, attributes and employment opportunities through apprenticeship support, ensuring business skills needs are met

## Improving educational attainment

West Suffolk supported Suffolk County Council's Raising the Bar initiative throughout 2014-15. Raising the Bar aims to develop skills, aspirations and attainment levels across the whole of Suffolk. Projects supported in Forest Heath and St Edmundsbury have included two pilot schemes to develop links between employers and schools at Mildenhall College Academy and Castle Manor Academy in Haverhill. It is proposed that this project will be rolled out to other school pyramids in West Suffolk over the next two years as it is extended across the whole of the county.

The councils have also worked throughout the year with colleagues at Suffolk County Council to develop a scheme to deliver an online portal for careers education, information, advice and guidance. This scheme gives local employers the opportunity to have contact, through the portal, with young people to provide information around careers and job opportunities. It is expected that this project will move into its delivery stage during the course of 2015.

We continue to liaise directly with local employers, the Chambers of Commerce and other business groups such as the Federation of Small Businesses, through the West Suffolk Business Forum. In this year, the forum has continued to provide an opportunity to discuss local issues relating to skills and apprenticeships and has also offered financial assistance to secondary and high schools in the area wishing to participate in the Young Enterprise Company Programme, a scheme that allows young people to experience what it is like to run a company for themselves.

Through all of this work, we have been fulfilling one of our 2014-16 equality objectives to ensure West Suffolk has 'people with the educational attainment and skills needed in our local economy'.

## Doing our bit as an employer

As a large employer in the area we have an important role to play in building skills and providing employment opportunities.

Working with West Suffolk College we now have 19 apprentices working in the organisation across all service areas. We are pleased to report that in this year, four apprentices have moved to established posts within the councils. We also offer a specific horticultural placement as part of a qualification delivered by Otley College. The apprentices receive advice and guidance from the learning and development team regarding their general training needs as well as support with their progression towards their qualification.

Working in collaboration with Suffolk County Council as part of the 'Rising High in Suffolk' initiative, we recruited four paid interns who worked with us for 12-weeks during the summer of 2014. The interns, who were second or third year university students, had placements across a range of service areas and worked on a number of projects. All of the interns gave feedback that their experience and time with us was highly valuable to their future careers. Based on the success of the 2014 programme, we are looking to provide 12 paid intern placements in the summer of 2015, working across a number of service areas within the organisation.

We are also working with staff to encourage personal development. We continue to promote apprenticeship qualifications for staff of all ages where available and where funding eligibility criteria are met. We currently have nine members of staff working towards NVQ qualifications in customer services, business administration and management.

We are also pleased to report that we have received a silver award from the Ministry of Defence Employer Recognition Scheme for being a good employer for recruiting reservists.

# Case Study: Young entrepreneurs to showcase their talents on special markets

As part of the national promotion Love Your Local Market in May, the Bury St Edmunds and Haverhill markets offered young people a free stall to "road-test" their businesses.

Working with West Suffolk College, the special youth event was designed to help would-be traders aged 16-24 years old promote their enterprises. The stalls were free and people were able to sell anything – something they had made, a service they were promoting or things they had bought to sell on. The stall judged the best in Bury and Haverhill was also offered a free pitch for three months. As a result of this initiative one trader still has a stall on Haverhill market.

#### Stalls included:

- homemade jams, jellies and lemon curd;
- gifts, homewares;
- 'shabby chic' jewellery and accessories;
- purses, tea cosies and sachets filled with local lavender;
- colourful cushions; and
- recipe books and bags of herbs and spices for particular dishes.

The National Association of British Market Authorities (NABMA) held its annual conference and awards in Birmingham in January with St Edmundsbury named as winner in the Best Love Your Local Market event. The award was for both youth markets and a motor show on the Haverhill market, both of which were organised by St Edmundsbury Borough Council in conjunction with the town traders.

## 3. Engaging with businesses to support expansion

#### Small business grants

Since its introduction in 2011, the Forest Heath small business grant scheme has supported 30 start-up or new businesses. Three years on from the launch, a total of  $\pounds 43,000$  has been invested, helping support the creation of 54 new jobs, and a collective turnover of around  $\pounds 2.1$  million a year.

Building on this success the scheme was introduced in St Edmundsbury in July 2014, using funding from developer contributions. The scheme is administered on the councils' behalf by Suffolk enterprise agency Menta and enables new businesses, or

those still within their first year, subject to criteria, to apply for a grant of up to £1500. So far this year, nine grants have been awarded across West Suffolk.

On the wider skills agenda we continue to work with all the relevant delivery partners, such as West Suffolk College, other training providers, the county council, the two LEPs and (when appropriate) local schools to try and improve the aspirations and achievements of our residents and especially our young people. Our aim is to ensure that "lack of skills" is not something that holds back growth for our local businesses.

A key part of the Economic Development and Growth Team's Six Point Plan for Jobs and Growth is to encourage inward investment. With this in mind, an inward investment pack has been produced and was launched in February 2015 at the Hong Kong trade council business event. The pack, titled "West Suffolk business fact pack; promoting growth, relocation and start-ups", includes valuable information on lifestyle, education, housing, infrastructure, together with town profiles and business case studies – all to show potential investors that choosing West Suffolk is a sound business decision.

#### Closure of RAF Mildenhall and expansion of RAF Lakenheath

The US Government has announced its decision to close RAF Mildenhall while expanding RAF Lakenheath. We have been exploring the potential effects of this. These announcements will mean a change to the landscape of Forest Heath but we will look for opportunities for reinvention, growth and investment and that future plans for the bases are the right ones for local people. We will work with local businesses and local communities to help them prepare for, and adapt to, these changes.

Forest Heath has hosted a series of meetings to discuss the impact of the closure and residents, businesses, community groups and partners such as Suffolk County Council were invited to attend the meetings. Different meetings focused on the following three areas that would be impacted upon by the closure: housing, local communities and the economy, business and jobs.

Central government has created the "Mildenhall, Alconbury and Molesworth (MAM) Working Group" which we attend and have presented feedback to from our own meetings with local representatives. This group will support Ministry of Defence personnel and locally employed staff potentially facing unemployment and identify and develop longer-term activity needed to support the sites' local economies. The Local Enterprise Partnerships, the MP for West Suffolk, local councils, the Ministry of Defence and US representatives attended for the first meeting at the end of January. The meeting was very positive because there is a firm commitment to work together and tackle any impact that the closure may have on jobs and the local economy.

In parallel to this work, we need to gain an understanding of the opportunities that the expansion of RAF Lakenheath may bring. Detailed discussions have taken place to understand the exact nature of this growth and the impact it will have on local communities, which we will feedback to them. We are also carrying out a study to gather data which will identify the impact the bases have on our economy now (which will help to inform future plans).

#### Encouraging international trade links

We have been working to encourage international trade between West Suffolk and Hong Kong by establishing links between the councils and Hong Kong business leaders. The Hong Kong Trade Development Council (HKTDC) visited Bury St Edmunds in

November 2014 and delegates were impressed with the area's good transport links to London and the productivity of the region, acknowledging that foreign investors should give West Suffolk serious consideration.

Following this initial visit we were very pleased to welcome the HKTDC back with their Think Asia, Think Hong Kong: Finding your business partners event which was held at the Athenaeum in Bury St Edmunds in February 2015 and at which the inward investment packs were launched. We very much look forward to developing our relationship with the HKTDC in the coming years.

## 4. Promote West Suffolk by developing an investment brand

In partnership with OurBuryStEdmunds and Bury St Edmunds Town Council, St Edmundsbury Borough Council is funding the creation of a Destination Management Plan for Bury St Edmunds. A group of local stakeholders has been set-up and this work will see businesses and organisations working together to determine the long term strategy for tourism. At the end of 2014 an independent assessment was completed of the value of tourism to Bury St Edmunds, where baseline data was gathered and workshops held with local stakeholders. This will be followed by a Destination Management Plan that will include recommendations for how to deliver growth in tourism, which will in turn lead to the creation of a Destination Management Organisation (DMO). This will be a new partnership between local businesses and organisations, setting out an aspiration for how they want to grow the town's tourism in the future.

Once established, the DMO will coordinate tourism activities, bring together resources and expertise and provide long-term strategic direction for tourism and a strong brand identity.

#### Business Festival

October's Business Festival attracted over 1500 attendees. Entitled 'Going for growth' the festival, which was organised by the West Suffolk councils in conjunction with more than 20 partner organisations, provided events across West Suffolk in Mildenhall, Newmarket, Bury St Edmunds, Haverhill and Brandon and also outside the area in Cambridge and Sudbury. Forest Heath District Council and St Edmundsbury Borough Council jointly sponsored the West Suffolk Award for International Trade and we were very pleased to present the award to Andrew Denny of Denny Bros/Fix-a-Form International.

## Improving how we communicate with local businesses

As set out in the Six Point Plan for Jobs and Growth, staff have been visiting businesses throughout West Suffolk to offer support, disseminate suitable information and highlight relevant funding opportunities. In addition, the newly formed West Suffolk Business Forum, that brings together the Bury St Edmunds, Haverhill, Newmarket and Suffolk Chambers of Commerce, Menta, the Federation of Small Businesses and other business support organisations, has offered the opportunity for a wider, more joined-up, approach in support of businesses in West Suffolk.

#### 5. Create a brighter future for market towns and support town centres

#### Thriving town centres

2014-15 has seen a significant reduction in the number of empty shops in Bury St Edmunds town centre and the town's market is enjoying a revival. In July 2013 Bury St Edmunds had a 10.5% vacancy rate for retail units – outside of the 5-10% deemed

healthy by the Association of Town Centre Management. However less than a year on, the figure has reduced to 6.5%, despite a rise in the national rate to 10.6%.

We are pleased to report a similar picture across West Suffolk. The five main town centres (Brandon, Bury St Edmunds, Haverhill, Mildenhall and Newmarket) have an overall vacancy rate of 5.5%. We are encouraged to note that 60% of the units across West Suffolk's town centres are occupied by independent retailers, compared with a national average of 32%.

During 2014-15 Newmarket Retailers' Association (NRA) in partnership with Forest Heath District, St Edmundsbury Borough and Newmarket Town Council, Newmarket and District Chamber of Commerce (NDCC) and key representatives of the horse racing industry, hoteliers and tourism businesses agreed to embark on a campaign to implement a Newmarket Business Improvement District (BID). Consultation has taken place and a proposal has been put forward to deliver a BID. Work is ongoing and Forest Heath, along with other stakeholders, is part of a task group set up to manage the process for putting forward the BID, which will lead to a vote later in 2015.

OurBuryStEdmunds is the Business Improvement District (BID) in Bury St Edmunds and in November 2014 they were re-elected to continue to support the Bury St Edmunds economy, not only by bringing in more visitors, shoppers and businesses to the town, but also by reducing costs to businesses through joint events and marketing that are subsidised for BID members. We value the work that the BID delivers and work closely with them to deliver events in the town such as the Whitsun Fayre beach and initiatives such as the 'Free from 3' parking scheme.

ONE Haverhill is an independent partnership that brings organisations and resources together and supports residents to make the changes they want to see in their town. Set up initially as a Government pilot the partnership continues to be active and in 2014 ONE Haverhill worked with local businesses to create 51 apprenticeship opportunities for young people. This initiative has also attracted funding from Jobcentre Plus to ensure that opportunities can continue to be created.

The growing town of Clare is a self-sufficient community which draws shoppers and visitors from an immediate population of 8000 including neighbouring villages, as well as tourists all year round. Clare has about 100 local businesses. The bank, GP surgery, library, optician and many professional firms also bring customers into Clare, which local people describe as 'a market town without the market'. There are small commercial areas for businesses needing workshop space.

#### Newmarket Vision

The Newmarket Vision was established in 2012 and is a partnership of public, private and voluntary sector groups working to improve the town centre, tourism and educational opportunities, traffic and community planning. The Newmarket Vision Steering Group coordinates the work of four groups:

- Community planning delivery group;
- Town centre, retail, local economy and tourism delivery group;
- Traffic and highways delivery group; and
- Education delivery group.

This year the group was successful in securing more than £800,000 of investment from supermarket developers and Suffolk County Council, as it works to help people shape

and improve the town's future. The money has already been put to good use on projects across the town, including, the Bill Tutte memorial and shop front improvements. A further £450,000 has been allocated to schemes to improve pedestrian access and horse movements across the town.

The education delivery group is working with the local schools as part of the county-wide Rising High in Suffolk initiative to raise educational attainment.

#### Improving the market offer in Newmarket

Since January 2015 we have been working with the Newmarket market traders to develop plans to revitalise the Newmarket market. This was prompted by consultation on the revised Market Licence Regulations for Newmarket market detailing how the market should be operated, which was a recommendation by the National Association of British Markets. These are very similar to the regulations introduced in Bury St Edmunds and Haverhill markets in 2014. The regulations offer traders and the councils a consistent approach to how the market should be operated.

The consultation with the traders has included the introduction of the Newmarket Trader Market Liaison meeting. The purpose of this is to develop and promote the market to attract new shoppers and traders which builds on our commitment to the revitalisation of the market as one of the key aims of the Newmarket Vision programme.

As part of our work to revitalise Newmarket market we held four events in the town. These included an Easter family day, Christmas party day, Guineas Shopping Centre  $40^{th}$  birthday celebration and Love Your Market campaign day. All of these events were well supported by customers and stallholders and promoted Newmarket as a great place to visit, shop and do business.

We are delighted to report that Newmarket has become the first town in the country to meet an Olympic standard in customer care and has achieved WorldHost Recognised Destination Status. Twenty businesses and over 230 staff in Newmarket took part in WorldHost training, which was supported by Forest Heath and the county council.

The status is hoped to bring more tourists and shoppers into Newmarket and encourage them to return after receiving excellent customer service. The WorldHost training programme was first used to train thousands of staff during the London Olympics in 2012.

Newmarket Vision, which is also working on boosting retail and tourism in Newmarket, has also supported the initiative.

## Christmas shopping in our towns

Once again this year we supported the Merry Mildenhall Christmas community celebration event. Forest Heath District Council provided a £5,000 grant and worked with Mildenhall Parish Council and many partner organisations and retailers to hold this community event to promote Mildenhall as a shopping destination. Retailers remained open later than usual and provided sherry and mince pies to their visitors. This was the sixth year for the celebration and responsibility has now passed to Mildenhall Parish Council who will be organising it in the future.

Newmarket Winter Wonderland was organised by Newmarket Town Council and supported by Forest Heath District Council with a financial contribution. It was a three-day event held over the weekend of 19 to 21 December at the Memorial Gardens in Newmarket. Showstopper events included ice sculptures and an ice skating rink.

We worked with Greene King to enable extra car parking in Bury St Edmunds in the run-up to Christmas and into the New Year. Greene King made their 400 space staff car park available for public use for the five Saturdays across the festive season.

This initiative, along with the extension of the 'Free from 3' car parking initiative to include Thursdays in the run up to Christmas, park and ride facility in Saxham, and the opening of the council staff car park in Olding Road as a park-and-walk destination, significantly increased the number of available parking spaces. This enabled Christmas shoppers to take advantage of the retail offer in Bury St Edmunds. We also worked with Haverhill Chamber of Commerce on a 'Free from 3' initiative which commenced on 12 December and ran every night until Christmas Eve.

The Bury St Edmunds Christmas Fayre consolidated its position as one of the country's foremost seasonal events with another record year in terms of visitor numbers. It is estimated that over the four day event around 120,000 visitors enjoyed the Fayre. The fayre began on Thursday with a community night, including half price fair rides and a firework display. Over 300 stalls offered products ranging from local crafts and food and drink to gifts from around the world.

#### Love your market

Over the year we have organised a range of promotional events to encourage people to use their local market and shop locally. During the year we organised a number of special events around the markets:

- Mildenhall Market on Halloween making Halloween decorations and face painting.
- Bury Market at Easter an egg hunt, bonnet making and the Easter bunny.
- Haverhill Market dancing in the street, live entertainment, hula hooping, graffiti wall, street dancing and beat boxing.
- Newmarket two Love your Local Market events, including the Guineas Shopping Centre 40<sup>th</sup> birthday celebration.

#### 6. Developing growth projects in key sectors of the economy

#### Tourism in Newmarket

July saw the launch of a campaign to attract new visitors to Newmarket and encourage them to experience more of the town's attractions. The project was supported by a granting of a £30,000 loan from the council to the Discover Newmarket group (formerly Newmarket Experience).

The Discover Newmarket Group includes businesses and visitor attractions such as The Jockey Club (Newmarket Racecourses, The National Stud and Jockey Club Estates), the Animal Health Trust and the National Horseracing Museum. Following loan funding from Forest Heath District Council, the Group was launched in November 2014 and is developing a strategy for maximising the tourism potential of the town through offering tours to the wide array of horseracing attractions in and around the town. The new website can be found at: <a href="https://www.discovernewmarket.co.uk">www.discovernewmarket.co.uk</a>. We help to promote what Discover Newmarket has to offer through our tourism partners.

The opening of the National Heritage Centre for Horseracing and Sporting Art in 2016 will attract tens of thousands of additional visitors to the area, and is a nationally significant £15 million regeneration of a range of listed buildings right in the heart of

Newmarket. The district council is the freeholder of the entire site and is responsible for the delivery of the new heritage centre, which will become the National Horseracing Museum (currently operating from premises in the High Street). This year we worked with the Museum to enable visitors to use it as a tourist information point, thus creating new links between many visitors to the museum and the plethora of other local events and places to visit.

## 7. Vibrant streets and recycling in West Suffolk

## Dealing firmly with fly-tipping

We take pride in the beauty of our towns and villages and understand that this plays a key part in attracting people to our area. We do all we can to maintain the area's attractiveness and take firm action when necessary.

During August West Suffolk brought three successful prosecutions at the Magistrates' Court against residents and a trader who illegally dumped their waste. Forty paint tins were dumped in Coney Weston after a trader failed to check the credentials of the individual he paid to remove his waste. He was prosecuted and found guilty of failing to comply with his Duty of Care resulting in a total fine of £1162, including £612 towards council clear up costs. We set ourselves high targets for reducing fly-tipping. Our key performance indicators show that fly-tipping incidents up to December 2014 were lower than for the same period in 2013/14 at 310 compared to 370. This is largely due to continued targeted enforcement in hot spot areas.

Over the summer the Suffolk Waste Partnership launched 'Operation Tip Off' which included multi-agency crackdown days to identify and discourage potential fly-tippers, and a communications campaign to encourage members of the public to use reputable companies for waste collection. The campaign was recognised as a best practice approach to working in partnership at the prestigious national Chartered Institution of Waste Management awards held in November 2014.

#### Litter picking

We have supported a number of voluntary organisations across West Suffolk with litter picking and grounds maintenance work. Throughout this year a range of litter picking events have taken place with over 800 volunteers from local organisations who make an invaluable contribution to keeping the local area clean and attractive.

## Make Food Waste History

As part of the Suffolk Waste Partnership, staff have been supporting the 'Make Food Waste History' campaign. WRAP, the Government body for dealing with waste and resources, has calculated that the average family wastes £700 of food every year. In addition to the environmental cost of producing waste for the bin, as a county we are also paying the financial cost for disposal of this waste. Helping householders to reduce food waste will save them money and make the food chain more sustainable. The campaign is based around a YouTube video, available at:

https://www.youtube.com/watch?v=ZVkaYxJDqmI. This gives householders tips on how to plan meals in advance, store food correctly, measure portion sizes and recycle any food that is wasted. The video currently has had over 73000 hits, of which 97% are from Suffolk. The online presence has been backed up with roadshows in each district to provide advice and tools such as measuring cups and shopping lists as incentives for taking part.

## Glass recycling

A tender for the collection of glass from bottle banks was issued in August 2014. The tender is for a contract to continue and improve collections of glass from collection points across Suffolk. New legislation came into force in January 2015 to improve the quality of recyclables collected and this means that it is inadvisable for glass to be collected with other materials as it contaminates other material streams and reduces their quality. This legislation means that having a strong network of glass collection points is as important as ever and the new contract will allow the Suffolk waste collection authorities, including West Suffolk councils, the opportunity to share in the profits made from selling the glass collected.

## Recycling more

The new contract between the Suffolk Waste Partnership and Viridor Materials Recycling Facility (MRF) for household recycling started in November 2014. This means that residents can now recycle aerosols, books, metal pots and saucepans and cartons in their blue bins. This is in addition to plastic bottles, tubs and trays, paper, cardboard, cans, foil and textiles that were collected under the previous contract. Information leaflets detailing the changes have been sent to all households across Suffolk featuring Bernie the bin man. There is also an informative website and video which, since November 2014, until the time of preparing this report has had over 6000 views, see: <a href="http://www.suffolkrecycle.info/">http://www.suffolkrecycle.info/</a>

## 8. Promote energy and water efficiency measures

We continue to support local businesses with grant funding for energy efficiency measures. During 2014/15 we gave £6689 of grant investment to seven businesses. It is estimated that this programme will generate savings to local businesses of over £67,100 during the lifetime of the investment and reduce  $CO_2$  by 275 tonnes annually.

Across St Edmundsbury our water usage has been reduced from 23,280 m³ in 2013 to 16,793 m³ in 2014. This change has been due to an overall reduction in water usage, together with the rain water harvesting system at Haverhill depot now working more efficiently.

## Photovoltaic panels - rent a roof

Proposals are currently being developed for the installation of photovoltaic panels on the roofs of council-owned properties in West Suffolk. They are already installed on the College Heath Road site in Mildenhall and West Suffolk House in Bury St Edmunds. As well as installing these energy-generating panels on council offices we are also looking at installing them on council-owned business units. These proposals would see the councils generating an average 10% return on their investment in the panels as well as securing reduced cost energy for the businesses in the units. Detailed proposals are currently being worked up with a view to installation on a number of sites later in 2015.

# Priority 2: Resilient families and communities that are healthy and active

We want to see

- 1. a thriving voluntary sector and active communities who take the initiative to help the most vulnerable;
- 2. people playing a greater role in determining the future of their communities;
- 3. improved wellbeing, physical and mental health; and
- 4. accessible countryside and green spaces.

## Why this was a priority for 2014/15

West Suffolk is a prosperous and attractive place in which to live and work and visit. However, there are pockets where some individuals and families are experiencing deprivation and social upheaval, which can include isolation, lack of confidence and family breakdown. Catching problems early and before they escalate can lead to benefits for the people involved, as well as savings to the public purse, whether through cutting demand for services (for example, fewer crisis interventions) or overall improvements in health and wellbeing. Our focus is on prevention and supporting families and communities to build resilience and identify what is important to them.

## What we have done to support this priority:

## 1. Supporting our communities

## Community centre transfers

West Suffolk continues to support the transfer of community centres to enable groups to develop and expand their assets to meet their needs. The transfer of Westbury Community Centre in Bury St Edmunds progresses with completion anticipated for spring 2015. A feasibility study for Newbury Community Centre (also in Bury St Edmunds) was commissioned in February 2015 and will consider the various options for the site. Outcomes of the study are awaited and will be shared with the local community as soon as possible. We are negotiating with the River of Life Church regarding the transfer of the Chalkstone community centre in Haverhill. Consultation has taken place with local residents, existing customers, community groups and local councillors, which was organised by River of Life. It is anticipated that the centre will be transferred by summer 2015.

We are delighted that the redevelopment of St John's community centre in Mildenhall has been completed. Forest Heath District Council owned the previous community centre and surrounding land. The area has now been redeveloped and includes a new purpose built community centre including one main room, two smaller rooms with kitchen, office and storage facilities. The community centre is owned and managed by the Keystone Development Trust. The housing element includes 18 affordable rented homes, owned and managed by Orbit East, with another two homes owned by the Keystone Trust and privately rented to support the running costs of the community centre.

We funded the cost of building the community centre which will be a significant new asset for the local community. It is more energy efficient, easier to maintain and the layout is more user-friendly. The centre is due to be officially opened in March 2015.

## Neighbourhood planning

Parish and town councils have the opportunity to decide on the future of their area by developing a Neighbourhood Plan. This is a community-led framework for guiding the future development, regeneration and conservation of an area. This year we have been proactive in communicating with parishes about how they can get involved with neighbourhood planning. Guidance has been produced together with two new webpages and application forms for developing a plan. We were also delighted to welcome delegates to West Suffolk House for a masterclass that has been run nationally by the Planning Advisory Service. We have had early discussions with a number of parishes about adopting a plan.

## Local community initiatives

#### Lakenheath

The Royal British Legion site in Lakenheath has been purchased under the Community Right to Bid process. We worked with the group to secure funding and in May 2014 a successful bid ensured that the land and building would remain for the benefit of the community. A sub-committee of the Lakenheath Peace Memorial Hall was formed, known as the People's Project, which was empowered to progress this project for the benefit of Lakenheath's community. The People's Project is in the process of raising funds with public consultation taking place on the development of a new community hub.

#### Lidgate

With the support of staff, Lidgate parish council has established a community speed watch scheme following concerns raised by local residents. Council staff were able to introduce Lidgate parish councillors to volunteers from a neighbouring scheme who provided the equipment for free. Due to the dedication of the local community the scheme is now operating independently and successfully on a regular basis.

#### Studland Park, Newmarket

In response to a request from the Newmarket Vision Steering Group we worked with Suffolk County Council to consult residents of Studland Park in Newmarket about their local issues and concerns, through a community lunch. This consultation supported work already started by local ward members and it was very well attended, bringing together residents to discuss their concerns which included speeding, car crime and parking. As a result of this we have worked with a range of agencies and the local ward members to develop an action plan for the estate in partnership with a newly formed Residents Association and Neighbourhood Watch Scheme.

#### **Great Barton**

Great Barton parish council held an Open Day in October 2014. The aim of the event was to celebrate the range of activities that take place in the village. We attended this event, supporting the parish council and taking opportunities to meet and talk with partners. We also carried out consultation on whether the idea for a new initiative, the Good Neighbourhood Scheme, was supported by local people. There was very positive feedback and the scheme is now being progressed with Great Barton Free Church.

#### Stanton

Council staff were made aware that the lack of bus service between Stanton and Bury St Edmunds meant that resident of Shepherds Grove either had a very short or very long stay in the town, which was not suitable for users. As a result we worked with Stanton Residents' Association, local residents, Simonds buses and Suffolk County Council to provide an additional bus service in the afternoon. This addition to the service has been well used and appreciated by residents.

## Horringer Court, Bury St Edmunds

Horringer Court Community Church, Horringer Court Middle School, Horringer Court Residents' Association, Suffolk County Council staff and county and borough councillors have formed a group and are working together, to identify or build a community venue. This followed the closure of the care home in the ward which had an arrangement with the local community to allow groups to access their facilities to enable community groups to meet.

Funds are being raised for a new centre for the local community and school to access. The school is exploring the possibility of allocating land on its site. The Community Church has raised around £80,000 to contribute towards the project, the Residents' Association is continuing to consult with the community to establish the needs. Council staff are supporting the group which is moving into the next phase. This involves setting up a Charitable Incorporated Organisation (CIO) and training (funded from a borough councillor's locality budget) to increase the group's skills and progress the project.

## **BurySOUND**

The 16<sup>th</sup> BurySOUND event took place in October and November. It has become East Anglia's best known battle of the bands competition uncovering and promoting some of the best and upcoming bands. The final was held at The Apex and enjoyed positive national as well as local coverage.

#### Improving communications

We have also developed new webpages to provide information specifically for parish and town councils to help them carry out their functions and help support their communities: <a href="http://www.westsuffolk.gov.uk/community/parishandtowncouncils.cfm">http://www.westsuffolk.gov.uk/community/parishandtowncouncils.cfm</a>
The information is split into four themes: your council; your environment and economy; your families and community; and working with us. Topics cover a wide range of issues including council tax precept setting, elections, waste management and play parks. The St Edmundsbury webpages were launched during January in Rural News.

St Edmundsbury Rural News, a quarterly e-newsletter, is another way in which we keep in touch with parish and town councils about what's going on and how we can help, and provide information about the latest issues affecting the parishes. The newsletter has an 'Over to You' section for parish and town councils to share anything with other rural communities, through Rural News. We have refreshed the format in response to feedback received from parishes.

Our parish events continue to take place regularly and remain popular with parish and town councils. St Edmundsbury's parish conference takes place twice a year and give an opportunity to hear from councillors and staff, ask questions, take part in workshops and network with other parish councils. Forest Heath's parish forums take place every two months, with the option of two additional special forums being called

by the parishes every year. At each forum up to two subjects can be discussed with the topics being agreed at the previous meeting. Forum meetings also give the opportunity for networking and to discuss current issues.

We organised a 'community connectors' event in partnership with *Newmarket Community Events* which took place in Newmarket in December 2014. The aim was to celebrate all the positive community work taking place across the town and it brought people together in a relaxed environment to share ideas, best practice and the success of a range of community activities. A more formal event is planned for May 2015 which will bring together community champions and organisations to share ideas, skills and aspirations.

## Locality budgets

The Forest Heath Locality Budget Scheme is in its second year of operation and continues to provide a valuable source of funding for local communities. The scheme provides modest seed-funding which councillors can use to help local initiatives get off the ground.

Following the success of the scheme in Forest Heath, St Edmundsbury implemented councillor locality budgets in 2014/15 on a pilot basis. It operates in a similar way to the existing Forest Heath scheme.

Across West Suffolk, over 120 community projects have been supported between April 2014 and December 2014. These range from funding to supply and erect fencing around allotments, to helping with the supply of equipment for a mother and toddler group and refurbishment and funding for war memorials. A full list of projects that have received support can be found at the following link: <a href="http://www.westsuffolk.gov.uk/localitybudgets/">http://www.westsuffolk.gov.uk/localitybudgets/</a>

#### Rural Initiatives Grants

In 2014/15, eight projects received funding through the Rural Initiatives Grants scheme in St Edmundsbury. The parish council in Lidgate has provided play equipment in the village, as before children had to travel to neighbouring villages to access facilities. The play equipment at Barrow Village Hall was no longer fit for young children who were playing in unsafe places. With the funding, modern play equipment has been provided to facilitate outdoor play.

## 2. Meeting current and future sports provision

In Mildenhall, the fitness studio and gym at the Dome Leisure Centre has moved to the Forest Heath council offices at College Heath Road. The arrangement includes a new purpose-built dance studio, along with a larger gym and brand new changing rooms. There is also more parking available at the new site which will help accommodate increasing demand for health and fitness in the town. Although it makes an immediate saving for taxpayers, this move is temporary until a new permanent facility is provided, along with a new swimming pool, as part of the exciting Mildenhall Hub - a partnership project aimed at bringing a range of public services in the town on to one or two sites.

## 3. Enhancing wellbeing: leisure, parks, heritage and events

#### Parks and green spaces

We are delighted that East Town Park in Haverhill, the Abbey Gardens in Bury St Edmunds, Nowton Park and West Stow Country Park have all been awarded The Green Flag Award for 2014/15. Every year we are welcoming more visitors to our parks and this award will reassure people that our parks are safe, secure, clean and well looked after by a team of staff and volunteers.

An anonymous donor gave £40,000 to St Edmundsbury Borough Council which paid for improvements to the sensory gardens as well as the refurbishment of the water gardens that were unveiled in summer 2014 in the Abbey Gardens. The project included new planting, improved appearance to the access for visitors and restoration of the pond and pathway.

The Bury St Edmunds Memorial Garden Fund raised funds to construct a memorial garden in the Abbey Gardens which we have supported. This important memorial acknowledges the deaths of 57 local Jewish people in 1190 who were not previously commemorated, together with other victims of genocide. The memorial is located just inside the Abbey Gate. It opened on 27 January 2015, Holocaust Memorial Day.

During 2014-15, St Edmundsbury Borough Council worked in partnership with Haverhill in Bloom, local schools and the Haverhill History Group to revitalise St Mary's Churchyard in Haverhill. The project will see headstones recovered from the undergrowth and cleaned and vegetation cleared to allow new planting in 2015. Lights will also be installed along the path and local school children will provide pictures depicting the history of Haverhill.

In response to concerns raised by residents about grass cutting on highway verges, urban areas and conservation areas in a number of locations across Forest Heath, we have worked to improve the current grass cutting schedule which will come into effect in 2015 and improve the appearance of the local area.

This year we have adopted a West Suffolk Joint Tree Management Policy. The introduction of this policy ensures residents can access information about our inspection and maintenance regimes, ensuring that the tree stock is maintained in a safe and appropriate manner, and provides a clear, standardised approach to the way both councils manage trees and woodlands.

#### Spaces for play

A new Indoor Sports and Playing Pitch Strategy is being developed for West Suffolk. This is important to ensure that the demand for sports and recreation facilities are planned for to take account of the needs of the current and growing population of West Suffolk. In the future the strategy will also provide evidence to support funding bids, for example Sport England. In the meantime, this year we refurbished, or began work on a number of play areas:

- Greville Starkey, Newmarket started in early 2015;
- Horringer Court, Bury St Edmunds completed in autumn 2014;
- Haverhill Recreation Ground completed in March 2015;
- Quendon Place, Haverhill started in early 2015; and
- St Johns, Mildenhall completed in February 2015.

## Case study: Bury Skate Park

St Edmundsbury Borough Council contributed £150,000 towards a £250,000 skate park project in Bury St Edmunds with the skateboarding community raising the remainder of the funds and choosing the designs themselves. The Bury Skate Park Experience is a charity set up specifically to coordinate the project which has provided a well-used and important facility for the community.

#### Heritage

We have seen a number of exciting projects come to fruition across West Suffolk this year. Orchestras Live is a partnership between the district council and others that delivers high quality concerts across Forest Heath. This year the partnership brought the Lullaby concerts to nurseries in Brandon, Mildenhall and Exning and 278 people attended the concert in Newmarket. St Edmundsbury is part of a similar partnership that has delivered concerts in Bury St Edmunds in this year.

Forest Heath and Fenland are contributing towards a Creative People and Places Project called 'Market Place', a community project aimed at boosting people's involvement with the arts which has been funded by the Arts Council for England. The project will support existing arts groups in the area whilst offering new experiences and opportunities. It is hoped that the project will enable local communities to engage with the arts on a regular basis. The views of local communities are at the centre of this approach in shaping how the project will develop.

Forest Heath is now a member of the Suffolk Museums Partnership which means we will receive support with securing external funding and training opportunities. We are considering a number of possible projects.

One of the replica Anglo-Saxon buildings at West Stow, which was built nearly 40 years ago, was replaced during 2014/15. The timber framework for the building was prepared locally and the thatched roof has been added, all using traditional methods. West Stow Village continues to be recognised as a site of international archaeological importance and we are very proud to be investing in the site for the benefit of future families and schools that visit.

The borough council supported the successful bid for £20,000 from The Magna Carta Trust's National  $800^{th}$  Anniversary Commemoration Committee to add to existing Heritage Lottery funding and match funding of £15,000 from the borough council itself. The money went towards a hugely successful light and sound trail through Bury St Edmunds in October. Nine thousand people also viewed a copy of the Magna Carta in the Cathedral. We were very proud to be able to celebrate this anniversary and Bury's inextricable links to the Magna Carta.

#### Sporting events

We were delighted to host a number of nationally important events in this year. As part of its journey to the Commonwealth Games the Queen's Baton Relay stopped at the Rowley Mile Racecourse, where around 500 children from 22 schools took part in a mass participation schools relay together with a festival giving participants and spectators the chance to find out about a range of local sports opportunities. The baton also came to the leisure centre in Bury St Edmunds where an athletics competition involving over 400 school children took place, including a competition for young disabled people from five special schools.

Bury St Edmunds was chosen to host the final leg of the Women's Cycling Tour, the first ever international stage race for women. It brought hundreds of international female cyclists and visitors to the town, with many others lining the route. The success of the event means that the town will not only host the race again in 2015 but this time it will be the opening stage of the whole event.

## 4. Improving health and wellbeing

The Suffolk Health and Wellbeing Board was established to encourage integrated working between health, care, police and other public services in order to improve wellbeing outcomes. West Suffolk is represented on the board which includes the county council, local clinical commissioning groups, NHS England, HealthWatch, the police and the voluntary sector as well as district and borough councils.

In 2014/15, the board continued to work towards delivering its priorities which are: (i) every child in Suffolk has the best start in life; (ii) healthy environment; (iii) older people in Suffolk have a good quality of life; and (iv) improving mental health and wellbeing. The recently published Suffolk Public Heath report confirms that 20% of children are obese by age four, and 30% by age 10 and 11 and that this obesity adds to long-term complications such as type two diabetes. This is an issue which West Suffolk councils can make a real difference in terms of the leisure and sport opportunities we can provide which underpins our preventative approach: supporting a healthy and active lifestyle helps to prevent longer term health problems.

In November 2014, the West Suffolk Health and Wellbeing Forum was established, building on the success of the previous Forest Heath forum. The Forum, which brings together GPs, leisure managers, councillors and the voluntary sector, considers key issues affecting health and wellbeing across West Suffolk. For example, at November's meeting, the role of a new Community Health Coach in Forest Heath was discussed. Funding for the coach was recently secured so that Live Well Suffolk services can be provided in Forest Heath. The pilot scheme offers services to Forest Heath residents that will help them make healthier lifestyle choices, including offering group programmes and one-to-one support, helping organise physical activity courses, weight management programmes and smoking cessation advice. Many of these services are also offered in St Edmundsbury.

The West Suffolk Clinical Commissioning Group (WSCCG) is now located in West Suffolk House and this has helped to encourage partnership working. The WSCCG has produced a health services directory for each of Brandon, Mildenhall and Newmarket, which has been developed following a successful pilot in Haverhill. Paper copies are available across the towns including in GP surgeries, children's centres, pharmacies and the directory is available online at: <a href="http://www.westsuffolkccg.nhs.uk/your-health/health-service-guides/">http://www.westsuffolkccg.nhs.uk/your-health/health-service-guides/</a> Both Forest Heath and St Edmundsbury provided financial and other support for the publication of these directories.

Primary school children at Glade Primary School in Brandon and Laureate Primary School in Newmarket took part in 'Healthy Heath'. Through preparing and eating different meals the children learnt about health and safety, food preparation, the ingredients that go into food and the benefits of exercise. Courses were delivered in summer 2014 after receiving locality budget funding in 2013/14. The courses took place in the schools and focused on learning how to make healthy home cooked meals.

Anglia Community Leisure and Abbeycroft Leisure have contributed towards a number of programmes in this year to support the promotion of health and wellbeing, including:

- the Exercise on Referral Scheme across Forest Heath which has generated 1861 attendances with 237 client assessments taking place;
- weekly NHS falls prevention sessions in Brandon with over 300 attendances by the end of November 2014;
- the Explore Outdoor Initiative which promotes physical activity, citizenship and leadership skills, across Forest Heath there have been over 600 attendances; and
- the Aquagym programme which operates across Mildenhall and Newmarket and which remains popular, generating over 3000 visits this year.

The work detailed in this section contributes to our equality objective to improve physical and mental health and wellbeing.

## 5. A commercial approach to our leisure and culture offer

West Suffolk has recognised that with government cuts to funding we must take a more commercial approach to the way we do business and in particular our leisure and cultural offer. We balance this commercial approach with our focus on enhancing physical and mental health and wellbeing and taking a preventative approach, while also acknowledging the positive impact our cultural facilities have on our local economy.

In this year we have re-launched the West Suffolk Diary which is now called *What's on West Suffolk* with information and events listed for the area at: www.whatsonwestsuffolk.co.uk.

#### West Stow country park

St Edmundsbury Borough Council has this year agreed to investigate a range of proposals for the appropriate commercialisation of West Stow country park. This will complement the existing attractions that include the Anglo-Saxon village and museum, heritage storage facility, children's play area, coffee shop and visitor centre and the nature trails.

## The Apex

Box office sales at The Apex and marketing activity have increased. A new supplement promoting the venue was produced in November 2014, which was distributed across West Suffolk through the East Anglian Daily Times and Mercury newspapers. Most of the cost of producing this supplement was offset by the advertising that appeared in the publication. Following the supplement's distribution there was an immediate uplift in sales. A comparison of the number of tickets purchased with the same week the previous year showed a doubling in numbers, and particularly pleasing were the number of new customers who were identified.

The Apex Gallery space continues to add diversity in its offering and a recent print workshop exhibition from Gainsborough House has increased footfall and received positive feedback.

As the reputation of the venue grows, new and more renowned acts are being attracted to The Apex. We have also seen a rise in demand from community groups

#### **APPENDIX A**

using The Apex. The chess club is increasing its attendance and now regularly attracts over 20 players on a Tuesday afternoon. The bridge club is full and dancing classes continue to be well attended. The Apex has also been used by a wide range of schools throughout the year, including hosting an art exhibition by the Bury Schools Partnership. Successful community events also continue to take place such as the Green Fair and Christmas Craft Fair. The Bury St Edmunds Friendship Group for people aged 50 plus now holds their event once a month at The Apex. The group offers social support, lunch clubs, weekly fun activities, high street discounts, holidays, day tours and lots more!

The New Year saw The Apex partnering with the Bury Free Press to produce a further supplement which helped maintain the increase in ticket sales. Sodexo Prestige, the hospitality partner for St Edmundsbury borough council continues to improve its performance.

We are pleased to report that between April and December, ticket sales at The Apex increased by 50% which also means an increase in trade to the town's night time economy.

## **Priority 3: Homes for our communities**

We want to see

- 1. sufficient housing for current and future generations, including:
  - more affordable homes;
  - improvements to existing housing;
- 2. new developments that are fit for the future, properly supported by infrastructure, and that build communities, not just housing; and
- 3. homes that are flexible for people's changing needs.

## Why this was a priority for 2014/15

Whilst many people in West Suffolk benefit from good housing, housing needs are constantly changing with a growing and ageing population. On the one hand, there is a need for more affordable housing for young people wishing to gain independence and to make a start on their work or family life; whereas on the other hand, there is a demand for more suitable accommodation for those with higher support needs, such as vulnerable or frail elderly residents. We need to ensure that infrastructure is in place to support our communities and this is a key part of our role as planning authorities. Working to build a strong and growing local economy forms the basis for being able to meet our housing needs and enhances prosperity and quality of life.

## What we have done to support this priority:

### 1. West Suffolk Housing Strategy 2015/18

The first West Suffolk Housing Strategy was adopted by both councils in October 2014. The strategy explains how we will, working with partners, increase the supply of new homes, make the best use of existing housing and provide specialist housing and support. The strategy involved considerable joint working between Forest Heath and St Edmundsbury councillors, in formulating the actions required to address the housing needs identified through a review of the evidence base. The Housing Strategy builds on the actions in the West Suffolk Strategic Plan 2014/16. Our progress in achieving these actions, plus our other work to improve the housing situation in West Suffolk in 2014/15, is set out in the remainder of this chapter.

All councils are also required by law to carry out a review of homelessness in their area and to produce a strategy. In summer 2014, a review of the extent of homelessness across West Suffolk was undertaken and its results used to inform the West Suffolk Homelessness Strategy adopted in February 2015. The Homelessness Strategy effectively forms an action plan that sets out in more detail how the Housing Strategy actions will reduce homelessness in West Suffolk.

## 2. Using our planning role to support the delivery of new homes and infrastructure

## Developing West Suffolk's planning policies

In October 2014, Forest Heath District Council agreed to prepare the Single Issue Review for Policy CS7: Overall Housing provision and distribution and Site Specific

Allocation Local Plans in tandem. The Plans will identify where growth and housing will be allocated, together with the necessary infrastructure. The Local Plans are programmed for adoption in July 2017.

In St Edmundsbury, the adoption of the three Vision 2031 Local Plan documents in September 2014 represents a significant milestone in managing the delivery of housing and economic growth across the borough. The documents, for Bury St Edmunds, Haverhill and the rural areas, provide certainty for where and when development will take place and the infrastructure required to support the growth.

We have continued to develop joint planning policies across both council areas. The West Suffolk Shop Front and Advertisement Design Guide has been prepared as a Supplementary Planning Document to support the policies of the Local Plan with guidance, for example, on how these policies can be met when considering proposals for new or improved shop fronts in the town centres. The guidance covers matters such as general design principles; materials and colour; signage and lighting; blinds and canopies; and security measures for retail and other commercial properties.

The Joint Development Management Policies, adopted in February 2015, contain policies that will form an important tool for the day to day determination of planning applications in both St Edmundsbury Borough Council and Forest Heath District Council. The West Suffolk Local Development Scheme programme chart for Local Plan preparation, consultation and adoption was updated in January 2015 and is available on the councils' website at:

http://westsuffolk.gov.uk/planning/Planning Policies/upload/LDS-January-2015-Update.pdf In due course, we will also be working towards a single joint Local Plan for West Suffolk.

#### Maior proiects team

The Planning Growth and Regeneration Team dealt with a number of strategic projects across West Suffolk in 2014/15, primarily involving the delivery of housing and jobs. In St Edmundsbury, the masterplan approach to the development of larger, more complicated sites, is providing a further opportunity for communities to engage with the process and to understand how the sites will be developed. Masterplans have been prepared by developers for sites in Bury St Edmunds to the north-east of the town, at Moreton Hall and at Station Hill. This approach will also be adopted for larger sites that will be identified through the preparation of the Forest Heath Local Plan in due course.

#### Infrastructure delivery

The councils have continued to ensure the necessary and required infrastructure is secured and delivered as part of all new developments. Over the course of 2014/15, contributions for infrastructure including: public realm works (benches/footpath enhancements etc) and transport improvements (cycle ways, crossing improvements and electronic signage) were secured.

The councils have also commenced preparation of the Community Infrastructure Levy (CIL) scheme for West Suffolk. Stage 1 of the Viability Assessment has been completed. The next stage of the process will commence in February 2015.

#### Improving the development control service

Following the bringing together of our two councils' development control teams, the implementation of a new IT system, a staff restructure in response to our cost saving agenda, and an increase in planning applications, we experienced some delivery

challenges. Over 2014-15, we have identified the problem areas, and assessed what needed to be done to cut delays. In response, we have reconfigured the IT system to allow more self-service online facilities and we have created two areas so that individual planners can develop greater expertise within particular localities. As a result we have seen our performance in determining applications improve to above the national average.

## Increasing the supply of housing

## Case study: Suffolk Housing Needs Survey 2014

Over 80,000 households were invited in April 2014 to take part in Suffolk's biggest housing survey, to help determine the way we meet the county's housing needs for years to come. When combined with census data and the Strategic Housing Market Assessment, the local results which will be available in summer 2015 will help to influence West Suffolk's decision-making about the future of housing in the area.

Across West Suffolk there is now a supply of housing sites with planning permission which are ready to be developed that ensures that we comply with the government requirement of having enough sites to meet the demand for the next five years.

Forest Heath District Council granted planning permission during 2014/15 for a number of new housing developments in settlements such as Lakenheath, Kentford and Red Lodge. It is anticipated that these will be developed in the short term. In Bury St Edmunds and Haverhill strategic sites are now coming forward where development is likely to commence in the next few years. In the larger villages, a number of allocations made in the Vision 2031 document are also going through the detailed planning stage, ensuring a supply of new homes also continues in our rural areas.

A number of housing schemes have been completed in this year. Three new rented homes were developed in partnership with Flagship and the parish council in Icklingham, while 12 new rented homes in Mildenhall and 13 in Haverhill have been completed by Havebury. Five new homes have also been built including a bespoke bungalow designed to accommodate a family with multiple disabilities, for the Suffolk Housing Society in partnership with the parish council in Whepstead. In Haverhill, Orbit has delivered six rented and five shared ownership homes, including two bespoke bungalows for families with disabilities.

## 3. Identifying and delivering new funding models for affordable housing

## Future options for funding new housing delivery

Over the course of 2014/15, the councils have been exploring a range of options to support the delivery of housing in West Suffolk in order to meet specifically identified types of need. A number of the options will require significant capital investment or borrowing by the councils and we will provide updates on this in the future.

#### Temporary accommodation

St Edmundsbury has previously been reliant on placing homeless households in bed and breakfast accommodation until they can be found permanent housing. In 2013/14, for example, the council spent £208,000 on bed and breakfast accommodation. However, during 2014, a house in multiple occupation (HMO) in Bury St Edmunds was purchased by St Edmundsbury to use as temporary accommodation. This newly renovated house will provide five rooms for single homeless people who would otherwise be accommodated in bed and breakfast, potentially saving more than

£46,000 a year. After repair costs are taken into account, the investment will effectively be paid back in a little over four years.

In addition the councils are exploring other options to eliminate completely the use of bed and breakfast, so as to both significantly reduce costs to the councils and to provide good quality accommodation for those in urgent housing need. The councils are working in partnership with Havebury Housing on the use of five units of accommodation to house homeless households.

We are pleased to report our key performance indicators show that across West Suffolk we are beating the target we set ourselves for the maximum number of weeks a person or family should spend in temporary accommodation at an average of 11 weeks.

## **Case Study: Affordable homes in Barton Mills**

In September 2014 a new affordable homes development opened in Barton Mills. The Hastoe Housing scheme in Church Lane is a project involving Forest Heath and Community Action Suffolk. We worked with the parish council to carry out a housing needs survey which found that some residents in Barton Mills were living in inadequate accommodation, while others were simply having to move away due to a lack of affordable housing in the village. The scheme has resulted in six new affordable homes all of which have been allocated to local people.

## 4. Bringing empty properties back into use

In line with our Empty Homes Strategy, which proactively targets long term empty homes (unoccupied for more than six months), we supported 112 home owners to bring their properties back into use during 2014/15. West Suffolk staff have also directly investigated a number of empty properties to prioritise for further action and to provide advice and information in order to support empty home owners to make informed decisions on the right option so their homes could be used for those in housing need. Schemes run by partners designed to assist home owners make better use of their properties have been promoted, such as the Havebury 'Purchase and Repair' and the Orwell Housing 'Lease and Repair' schemes.

Take-up of financial support, available for repairing and letting empty homes, was lower than expected, so this element will be reviewed as part of a wider review of West Suffolk's approach to housing assistance.

A project commenced in autumn 2014 to bring a further ten empty properties back into use by March 2016, which will involve prioritising properties for further action and potentially using legal provisions to ensure we maximise the use of existing stock to meet housing demand. This is in addition to the ongoing work to reduce the overall number of empty homes mentioned above.

#### 5. Ensuring housing is recognised as a core part of other partners' agendas

#### Supported housing

We worked in partnership with a range of organisations during 2014/15 to prevent homelessness and to ensure people have the right support once they are housed. In particular, we led the work of the Suffolk Co-ordination Service which provides a key point of access for individuals in need of short-term accommodation-based support. In October 2014, we held an Agency Day, bringing together landlords and registered

providers to raise awareness, encourage partnership working and discuss solutions to some of the difficulties experienced by individuals in accessing specialist housing.

## Safeguarding vulnerable people

West Suffolk councils also worked in partnership with Suffolk County Council's Children and Young People's Services on the Making Every Intervention Count initiative which is reshaping children's services so as to provide the best possible outcome for children and families. Our work with the Multi-Agency Safeguarding Hub (MASH) has seen better communication between agencies and resulted in an improved service for children, adults and families.

#### Housing and health

The councils endorsed the principles of the Housing and Health Charter for Suffolk which demonstrates the importance of housing to good health and wellbeing and sets out the commitments of the Suffolk Health and Wellbeing Board to improving health outcomes through better quality housing.

## Housing for elderly and disabled people

During 2014/15, we worked with health, social care partners and other local authorities in Suffolk to look at options for meeting the needs of disabled residents, including the provision of Disabled Facilities Grants (DFGs). Part of this work has resulted in the development of a new integrated service through a Home Improvement Agency provider, working together to change the way the service is delivered in West Suffolk. The new contract aims to ensure the Agency provides a suite of housing options and adaptations advice for maintaining independent living for our elderly and disabled residents. Seventy-two DFGs have been provided this year. This work supported our fourth equality objective of providing 'homes that are flexible to meet people's changing needs'.

## 6. Supporting private sector and registered providers to build new homes and improve existing ones

#### Support to provide new homes

In summer 2014, Havebury Housing, following partnership working with the councils, received £8 million from the Homes and Communities Agency. Part of the funding will be used to provide 31 new affordable homes by 2018 in Forest Heath, and 234 in St Edmundsbury. Sites will include Mitchell Avenue Garage site in Bury St Edmunds and the former Snooker Hall site in Chalkstone Way in Haverhill.

#### Improving the quality of existing housing

Over the course of 2014/15, the housing team provided bespoke safety advice, often during inspections of properties, to letting agents, and private sector landlords. Through this work, 52 homes were brought up to standard. Where appropriate, enforcement action was taken to remove or reduce hazards and make homes safe.

A single set of West Suffolk safety and quality standards and guidance was published for Houses in Multiple Occupation (HMOs) in December 2014. The Housing Team inspected 63 HMOs, with 28 HMOs brought up to standard.

In addition to our work and interventions in the private rented sector, 21 homes were brought up to the Decent Home Standard, for vulnerable owner-occupiers, through our grants programme.

# 7. Provide advice and support to vulnerable households to alleviate fuel poverty

Our community-focused environmental work has included working in partnership with all Suffolk local authorities where we successfully applied for £5.5 million from the Department of Energy and Climate Change to run Suffolk Energy Action (a home energy insulation and boiler replacement programme) for Suffolk residents during 2014/15. The funding is targeted at properties requiring solid wall insulation and a grant of up to £6000 per property is available. A proportion of this fund is available to private sector landlords, and in West Suffolk we are working with landlords with properties in rural areas and off the gas network. We have worked with social housing providers to offer neighbouring owner occupiers' properties external wall insulation alongside a major social housing insulation programme.

We have also been successful in applying for funding to the National Grid Energy Innovation Fund. We have been awarded £100,000 to run an insulation and heating improvement scheme at a park home site in West Suffolk. The scheme will be running through the spring and summer of 2015.

## **Case study: Warm Homes, Healthy People**

Working as part of a partnership with other councils in Suffolk, Forest Heath and St Edmundsbury were awarded a Community Action Award in September 2014 by the national fuel poverty charity NEA with British Gas and the Department for Energy and Climate Change. The award was for the "Warm Homes, Healthy People" project which tackles fuel poverty across Suffolk. The project aims to support vulnerable residents to remain warm and healthy in their homes. This is achieved by providing energy efficiency advice over the phone and in the home and help clients with access to funding and grants to pay for heating bills and improve thermal comfort.

## 8. Other actions to improve West Suffolk's housing situation

#### Improving allocation of social and private rented sector housing

As part of the West Suffolk-wide customer access project, the Customer Support Team began dealing with the most frequent housing requests and queries in early 2014. This allowed the Housing Options team to focus on homeless prevention and more complex cases. These changes have resulted in an increase in the number of calls answered from 50% before the changes to 90% as at December 2014. The number of homelessness prevention cases dealt with in the period July to September 2013 was 66 which increased to 102 for the same period in 2014.

#### Discharge into private rented sector

During 2014/15, the West Suffolk Lettings Partnership (WSLP), which brings together landlords and agents with tenants who need accommodation assisted 59 households (up to the end of quarter three) into privately rented accommodation across West Suffolk. The Letting Partnership also carried out a complete review of the service it offers to the public and as a result has embarked upon partnership working with housing providers to try and accommodate those who are very hard to house. This is co-ordinated through the Housing Forums, made up of housing providers and support agencies who work together to support residents to sustain their tenancies. In December 2014, by working with private landlords, WSLP was able to identify six properties with long term leases and 100% nomination rights that are now available to accommodate people who are hard to house.

## **APPENDIX A**

## Tackling social housing fraud

In July 2014, both councils adopted a new Anti-Fraud and Anti-Corruption policy, which confirmed West Suffolk's zero tolerance approach to social housing fraud. Social housing fraud arises when individuals lie about their circumstances to obtain a social housing property or housing benefit, or when they sub-let a social housing property. The new policy will be supported by a publicity campaign raising awareness of social housing fraud.

## West Suffolk ways of working

Forest Heath District Council and St Edmundsbury Borough Council are separate councils, with two sets of councillors and two separate budgets to manage. Together as West Suffolk our councillors are working to face the considerable financial challenges which are a result of uncertainty in the wider economy and constraints on public sector spending. We have a joint Medium Term Financial Strategy which sets out the current and future financial pressures and challenges facing West Suffolk.

Over the past year we have continued to make budget savings through sound financial management, generated income by behaving more commercially and worked in partnership for the benefit of our residents, visitors and businesses. By working together we have saved local tax payers millions of pounds and in 2014/15 councillors froze council tax in Forest Heath for the sixth consecutive year and in St Edmundsbury for the fifth time in six years

## 1. Embedding more commercial behaviours in our organisation

'Behaving more commercially' is an essential theme running throughout everything we do. The commercial theme is not limited to generating income through trading and charging; instead it is creating a new way of working which affects the values, governance and processes of all council business.

A task and finish group of councillors and staff was established in 2014 to review our systems and processes and to ensure they supported us to behave more commercially. The group researched the role and potential scope of commercial activity in local government with the aim of giving some focus and direction to West Suffolk's emerging commercial agenda.

The group recognised a need for commercial skills within the organisations. The councils employed a Commercial Manager in 2014 to work on specific income generating projects and to assist the change to a more commercial way of working. Workshops have also been held with staff and councillors to discuss commercial behaviours and the new opportunities in West Suffolk. We have also restructured the Operations Service to create more capacity to increase our ability to raise income through commercial work.

## Case study: behaving more commercially

During 2014/15 the MOT equipment at the council depot in Bury St Edmunds was upgraded and we are now able to MOT all of our own non-HGV fleet to deliver a cost saving of £3000 a year to the councils. As part of the upgrade, the councils also considered potential customers and we are now providing an MOT service to Suffolk and Norfolk Police and Havebury Housing Partnership. This new commercial opportunity has increased the number of MOT tests by 50% and is generating an income for the council. This example shows that generating income isn't necessarily about looking for new opportunities, it's also about reviewing existing services and considering if we're doing everything we can to engage with all potential customers.

#### Industrial premises

Forest Heath and St Edmundsbury own a range of industrial premises across West Suffolk. A review of the industrial units identified areas of high and low demand and

Forest Heath Council was able to raise £207,000 from the sale of six units in Brandon which will be used to invest in economic growth in the area. Forest Heath also owns 22 industrial units in Newmarket which are fully occupied and the council is looking to invest in more premises in this area in order to cater for high local demand and create new jobs which will benefit the local economy.

#### Ideas month

The councils recognise the vast amount of knowledge, expertise and ideas that are held by councillors and staff. During June 2014 this was recognised with a new Ideas Month initiative which offered all staff and councillors an opportunity to put forward their ideas to improve West Suffolk's performance. The initiative progressed the new 'behaving more commercially' way of working and asked for ideas around saving money, commercial opportunities, improving processes or for any suggestions regarding the way we manage our buildings, services and staff.

A full list of 205 ideas was received as part of the initiative and the full list was considered by the councils' Leadership Team. The ideas varied from small moneysaving suggestions and more efficient ways of working to restructures and cross-county partnerships. The heads of service responsible for the work areas are continuing to consider the ideas and detailing how, whatever possible, the ideas will be implemented during 2015.

## 2. Ensuring councillors and staff learn new skills and ways of working

Over the last year we have focused upon delivering new ways of working to ensure staff and councillors have the skills necessary to manage the changes to local government and delivery of council services.

#### Staff performance

A new performance review scheme for all staff was introduced this year and has brought together clear expectations of task and behavioural objectives linked to the West Suffolk core values of Bold, Energetic, Responsible and Together. The performance review shows synergies between the core values and the councils' strategic priorities and identifies training needs to ensure staff have the appropriate skills.

The Leadership Team (Chief executive, directors and heads of service), service managers and business partners across the councils were involved in a 'Go Make a Difference' accelerated change programme. The programme looks at outcomes to increase collaborative working, better strategic thinking and structured planning, increased confidence and has a keen focus on outcomes. Participants were tasked with a 90 day challenge to embed the techniques and disciplines learnt from the programme to delivery of a project in their service area.

## Case study: increasing visitors to West Stow and Moyse's Hall

The Heritage Operations Manager for West Stow Anglo-Saxon Village and Moyse's Hall museum in Bury St Edmunds set himself a 90-day challenge to improve the heritage sites' education offer with the aim of increasing the number of school visits. The team of heritage officers worked with the Operations Manager to assess the links between the national curriculum and the opportunities available at West Stow. The result of research and engagement with school teachers was a new wider 'stone age' offer

which is linked to the school curriculum. The new offer resulted in an 84% increase in the number of school bookings in November 2014 when compared to November 2013.

## Staff learning and development

Completing information security and health and safety training is a mandatory requirement for all staff employed by the councils. During 2014/15 new interactive training modules for information security and several areas of health and safety were delivered online for staff to complete.

During 2014/15 a range of Lunch and Learn drop-in sessions have been arranged for staff to attend. For example, as part of our commitment to health and wellbeing we arranged a session with the NHS West Suffolk Clinical Commissioning Group. Lunch and Learn is a casual training session initiative which is held during the lunch break period. Staff are invited to take along their lunch and listen to guest speakers deliver workshops on various topics such as managing stress, behaving more commercially and other cross cutting initiatives which are being implemented across the councils. One session was held simultaneously at West Suffolk House and College Heath Road to demonstrate the usefulness and potential cost-saving of video-conferencing instead of travelling between the offices.

Where appropriate, we support staff to gain professional qualifications from apprentices to post-graduate courses.

## Councillor learning and development

Knowledge and skill development is not restricted to staff, it's also a priority to ensure councillors have the appropriate skills and knowledge to be effective in their role as decision-makers and representatives of their wards. Our shared approach to member development was recognised nationally during 2014/15 as Forest Heath and St Edmundsbury became the first shared services partnership to receive joint accreditation of the Charter for Elected Member Development. The team of assessors praised West Suffolk for its comprehensive member development programme, our next generation leadership development, as well as our culture change journey.

The councils were also recognised in three award categories by the Association for Public Service Excellence (APSE) during 2014/15 when we were shortlisted for the Best Efficiency Initiative category for our implementation of efficiency changes across West Suffolk. An example of an efficiency initiative delivered during 2014/15 is the introduction of MiHR which is a new automated HR and payroll self-service system. The new system delivers a streamlined and efficient service for staff and councillors to manage their pay, annual leave and employment information. The self-serve arrangement has delivered financial and time savings to the councils through reduced printing and form-filling.

## 3. Continuing to build capacity in the staff structure

## Leadership Team and service managers

The Leadership Team is now a smaller and more strategically-focused team, consisting of the first two levels of management in West Suffolk. We have also created a more distinct third tier of managers at service manager level who deputise for their heads of service and are responsible for the day-to-day operations of their service areas. This structure will enable the councils to create more capacity at the leadership level and empower service managers to lead on service delivery, with a clear understanding of their responsibility to deliver the West Suffolk councils' vision and priorities. The

service manager level will also encourage greater cross-boundary working, enabling a consistent approach to programme management and service delivery across West Suffolk.

## New ways of working

The changes brought about through the shared services agenda and Business Process Engineering reviews have seen an increase in effective ways of working amongst staff and councillors. Maximising the best use of staff time when working across various locations has been a challenge. There has been a need for different working arrangements including dual office base contracts, flexible working, home working and home enabling, combinations of office/home working and development of the use of "bring your own device" - in order to enable staff to deliver services efficiently. Other initiatives include video conferencing which is being used to enable meetings to be held at various locations by using technology rather than travel. This is underpinned by our business mileage reduction plan, setting a target of reducing mileage by 10% a year.

We have worked with Councillors to bring them together to discuss matters of shared interest. We now have a regular calendar for joint meetings; enabling shared discussion and understanding as well as building a more efficient use of information and time.

#### Reduction in sickness absence

Dealing robustly with sickness absence is always a high priority for any organisation. We continue to work together to minimise absence levels and support our staff back into work following periods of long-term absence. Our sickness levels continue to be lower than national public sector averages at 6.95 days per member of staff per year (as at quarter three in 2014-15). We support employees who have had periods of long-term absence due to health issues and offer a wide range of interventions to enable staff to return to work as soon as they are able to. This includes phased returns on amended duties, hours and working arrangements, occupational health support and advice and other welfare support that may be appropriate. Early interventions prove to be successful in helping people back into work in a timely manner and maintaining attendance levels.

## 4. Strengthening existing relationships and forging new relationships

#### West Suffolk councils

The partnership between the West Suffolk councils is the backbone to the development of new and existing relationships. We continue to strengthen our partnership of two councils by developing common strategies, shared policies and sharing learning from one another in designing new approaches to public service delivery. During 2014/15 we adopted 17 West Suffolk strategies and policies, replacing those of the individual councils, which are being used to shape delivery of our services. Examples include information security and data protection policies, tree management policy, equality scheme, housing strategy, homelessness strategy and a procurement strategy.

Our new approach to procurement reflects our behaving more commercially approach by reducing red tape associated with making a procurement decision, delivering value for money through use of the latest technology and increasing transparency to ensure accountability for the procurement decisions that we make.

Following the adoption of the procurement strategy there was a need to review the financial procedure rules, contract procedure rules and principles of cost sharing between the two councils. Aligning the three areas was desirable to recognise the

shared nature of much of West Suffolk's service delivery. The review of the financial documents delivered a new transparency and provided the councils with an opportunity to update historic rules and adopt a financial framework which removed labour intensive processes.

The work to strengthen the partnership between the councils continues and there are more projects going on to deliver shared strategies, policies and decision-making processes. At the foundation of every council is its constitution the document that supports the decision-making process throughout all areas of the council. Our councillors are currently working together to develop a shared constitution for West Suffolk. We're giving careful consideration to the development of the new document which will allow us to maintain our own local identity where appropriate whilst simplifying how we conduct meetings, make decisions and hold decision-makers to account.

In late 2013 and early 2014 the West Suffolk councils underwent an LGA Corporate Peer Challenge which is an external health check to review the way the councils operate. The team published its report in April 2014 which praised the amalgamation of staff across the two councils to save public money. It stated that: "You have much to be proud of in West Suffolk. You have made significant progress at pace on a challenging journey to put in place your shared service management arrangements. You have done this through a strong, shared political vision and direction, and clear, visible managerial leadership. These will stand you in good stead as you seek to achieve your ambitions for economic growth, and build capacity through commercial approaches and partnerships." The report also recognised the councils' clear sense of ambition, and recognition that we must change the way that we do things in order to deliver the things which matter most to the local residents and businesses in the context of significantly reduced financial resources.

#### Strengthening existing relationships

During 2014/15, Anglia Revenues Partnership expanded to include all three new full partners: Fenland, Suffolk Coastal and Waveney, thus making us the third largest local authority revenues and benefits service in the country. As part of this growth a review of the senior management has been completed to ensure a clear line of strategic managers to manage relationships with all seven councils and deliver quality revenues and benefits support to our communities, also expecting to deliver year on year savings of £512,000 across the seven partners. The partners and management structure was implemented in 2014/15.

In November 2014 public services in Suffolk, including Forest Heath and St Edmundsbury, were successful in bidding for £3.35 million of new funding and £1.8 million to help us use capital more flexibly from a central government fund called the Transformation Challenge Award. The Suffolk local authorities will use the funding to deliver a major change in our relationships with other public sector bodies such as police and health, voluntary groups and Jobcentre Plus to deliver immediate and lasting benefit to people across the county.

#### Listenina to our residents

We completed a budget consultation with residents, businesses, parish and town councils during 2014/15. The purpose of the consultation was to gauge public opinion on the main savings/income generating options. We also wanted to test views on a range of issues relating to our strategic priorities and themes in the Medium Term Financial Strategy, such as channel shift (encouraging people to use more services

online), our focus on families and communities and our commercial approach. The consultation exercise included focus groups with the public, local businesses, parish and town councils. St Edmundsbury also sent a budget survey to 3000 randomly-selected households across the borough. The results of the consultation informed the budget-setting process and helped councillors to make decisions about the 2015/16 budget.

## Forging new relationships

The Transformation Challenge Award funding is a continuation of the work between public sector services in West Suffolk. One of the ways in which we have built relationships with partners is by committing to the principle that sharing our buildings with other services will deliver maximum benefits for service users and taxpayers.

In April 2014 the Mildenhall Jobcentre Plus completed its relocation to Forest Heath's College Heath Road offices in Mildenhall to create the first partnership of its kind in East Anglia. This move means that council staff and the Jobcentre Plus staff can work more closely together to make sure we can supply people with the right skills for local firms.

In November 2014 the Citizens Advice Bureau (CAB) became the latest welcome addition to the Mildenhall offices. We share overheads whilst providing significant customer convenience by providing access to council services, the Jobcentre Plus and now the CAB in one building.

Moving partners from the public, private and charity sectors into our buildings results in some savings. More importantly, it's about finding innovative ways to serve those that we represent. Now Forest Heath District Council is coordinating a major project aiming to bring council (including Suffolk County Council), police and fire services, the Mildenhall College Academy, health and leisure facilities (including a replacement swimming pool), the Department of Work and Pensions, Suffolk West Citizens Advice Bureau, community and voluntary sector organisations together on to one or two sites. Doing so could save over 50% in the running costs of the buildings, as well as reducing the size of the public estate in the town by 15%, even allowing for some new facilities such as a larger pool and space to let to businesses. A business case has been developed for the project to bring the Mildenhall Hub into its next phase and due diligence is being carried out to determine the preferred option and inform the planning process and public consultation.

#### 5. Ensuring the highest possible level of customer service

We are focused on creating a new way to deliver our services and at the heart of this is our Target Operating Model (TOM) which sets out the guiding principle that wherever possible and practical, we will enable customers to access our services through digital channels (known as digital by default).

We acknowledge that going online is not possible for all customers and the new customer services team is now in full operation providing frontline assistance on behalf of most services. We have also created a new West Suffolk website, streamlined our system for handling complaints and continued to increase the number of service queries covered by the Customer Services Team. The team now deals with customer enquiries regarding housing, elections, noise reports, stray dogs, abandoned vehicles, waste collection, landscapes and residential parking permits. Between April and December 2014 we had 107,000 telephone contacts with an average of 93% of calls

#### **APPENDIX A**

answered and 5700 email contacts. This is in addition to providing face-to-face support across five West Suffolk localities where staff had 94,000 customer contacts between April and December 2014 and provided advice on a range of issues including housing, benefits and council tax.

In November 2014 we launched our new West Suffolk website which was a huge step in the shared services journey between Forest Heath and St Edmundsbury. The new website was designed from the customers' point of view and to work on a variety of platforms; mobile, tablet or computer. The councils' website project team reviewed approximately 10,000 webpages and documents on the Forest Heath and St Edmundsbury websites and removed unnecessary documents and information to create the new website with 625 pages and 1831 documents. We have received excellent feedback regarding the clear, concise and easy to navigate website and plans are in place to improve the website further with more online services and mapping functions.

Importantly, the launch of the website coincides with the launch of modern.gov which is the new administration system for committee meetings. The new software brings efficiencies to the production of agendas and reports and documents are now more accessible for viewing online with embedded links to background documents. The new system also introduced a more concise common template to reduce the length of reports whilst retaining all the necessary information.

Following the launch of the website and modern.gov, staff then focused on the development of a new intranet to replace the three existing intranets for Forest Heath, St Edmundsbury and GOLD (the shared intranet). The intranet was launched in March 2015 and will enable staff and councillors to have easier access to all the information they need to work effectively.

## The future

As highlighted in this report, we achieved a great deal in 2014/15 and continued to make significant progress against our West Suffolk strategic priorities for 2014-16. We have continued to deliver services and support communities whilst facing challenging economic circumstances. This report also complements our financial reporting, through our statement of accounts, by demonstrating how our wise investment of resources has delivered real outcomes on the ground for our residents.

We will continue to report on progress against our Strategic Plan and Medium Term Financial Strategy throughout the year on our website: <a href="www.westsuffolk.gov.uk">www.westsuffolk.gov.uk</a> and in in our next annual report for 2015/16.